



TO: Mayor and Councilmembers

SUBMITTED BY: Luz “Nina” Buelna, Public Works Director

PREPARED BY: Javier Garcia, Associate Engineer

SUBJECT: Authorization to Advertise for Bids for the 2026 Residential Resurfacing and Arterial Pavement Projects

RECOMMENDATION:

- A. Authorize staff to advertise a notice inviting construction bids for the 2026 Residential Resurfacing and Arterial Pavement Projects; and
- B. Authorize a budget appropriation in the amount of \$487,000 from SB 1 – Road Maintenance Rehabilitation Account (RMRA) funds as identified in Table 6 of the Fiscal Impacts section of the staff report.

BACKGROUND:

The City of Goleta owns and manages approximately 85 centerline miles of roadways that serve the transportation needs of all roadway users. Roadways include medians, curbs, gutters, sidewalks, landscaping, and traffic signs and signals. The City uses the Pavement Management Program (PMP) to help preserve its roadway assets, which involves monitoring pavement conditions and developing scheduled maintenance activities and projects accordingly. Additionally, the PMP is an essential planning resource, assisting staff in establishing a priority list of roadways for the City's annual pavement projects. Pavement projects can range from resurfacing to complete reconstruction.

The City-hired consultant, Pavement Engineering, Inc. (PEI), evaluated the City's roadway network and provided an updated assessment allowing the City to calculate the current pavement condition index (PCI) and run budget scenarios to better understand fiscal impacts and needs. The PCI is a visual representation of a road's condition, ranked on a scale from 1 to 100, with 1 being the worst and 100 being the best. Upon completion of the 2025 Arterial Pavement Project and the 2025 Residential Resurfacing Project, anticipated in May 2026, the City's PCI is projected to be 62. Public Works staff continue to focus on consistently delivering annual pavement projects to maintain and enhance the condition of our streets.

The 2026 Arterial Pavement Project targets streets requiring rehabilitation treatment. The 2026 Residential Resurfacing Project focuses on preventive maintenance by applying a cape seal resurfacing treatment. A cape seal is a two-step wearing-course resurfacing treatment that combines a chip seal with a slurry seal. The chip seal consists of an asphalt-coated aggregate placed on a polymer-modified asphalt-rubber membrane that incorporates recycled tire rubber. The slurry seal is a mixture of asphalt emulsion, aggregate, and water that is applied over the chip seal to create a uniform, sealed wearing course. Together, these treatments create a sealed, durable pavement surface that improves ride quality, provides skid resistance, and extends pavement life. This resurfacing treatment is applied to streets that require additional surface durability and protection of the existing pavement.

Preventive maintenance extends the service life of pavement infrastructure, improves safety for roadway users, and reduces future repair costs. This approach is more cost-effective than repairing or replacing pavement after significant deterioration occurs. Separating both projects reduces mobilization and traffic control costs, reduces the number of subcontractors required, and lowers associated labor and material markups.

Both projects employ the PMP critical-point management approach to select and prioritize which streets will receive treatment. This critical approach considers pavements at various stages on the deterioration curve rather than focusing solely on those in the best or worst condition. Doing so effectively optimizes the limited budget by ensuring the appropriate treatment is applied to the proper pavement at the right time.

DISCUSSION:

Pursuant to Goleta Municipal Code requirements, City Council authorization is required prior to advertising construction bids over \$220,000. Staff is requesting authorization to advertise for bids at this time to maintain project delivery schedules and allow the bidding process to proceed. Final plans, specifications, and the engineer's estimates will be brought back to the City Council for approval in conjunction with the contract award following receipt of bids. This action authorizes advertisement only and does not approve a construction contract or commit the City to construction expenditures.

2026 Arterial Pavement Project

The 2026 Arterial Pavement Project involves replacing pavement with hot mix asphalt, upgrading Americans with Disabilities Act (ADA)-compliant curb ramps, and updating traffic striping and markings. It addresses pavement replacement needs within both arterial corridors and a residential neighborhood to prepare for the upcoming 2026 Residential Resurfacing Project. The work includes a base bid and additional roadway segments listed as additive alternates, ensuring available funding is fully utilized and maximized.

The base bid includes arterial segments and portions of the El Encanto neighborhood, which are identified as the 2026 residential resurfacing area. Additive alternates include additional roadway segments that may be constructed if budget allows.

The roadway segments for the base bid and additive alternate locations are shown on the location map (Attachment 1). These locations include Calle Real from Los Carneros Road to Fairview Avenue, Cathedral Oaks Road from Los Carneros Road to Fairview Avenue, and Fairview Avenue from Calle Real to Cathedral Oaks Road, along with residential streets within the El Encanto neighborhood. No road closures are anticipated at this stage of the project; however, closures and detours may be implemented if deemed necessary to enhance safety and maintain efficient traffic flow. Work hours may be adjusted based on each roadway's traffic characteristics. Due to high daytime traffic volumes on certain roads, nighttime work will likely be required. Public outreach will be provided prior to construction activities. Construction is anticipated to begin in early spring 2027 and be completed by fall 2027. The schedule reflects the anticipated timeline required for bid advertisement, bid review, contract award, and pre-construction coordination, as well as sequencing with the prior year's pavement projects.

2026 Residential Resurfacing Project

The 2026 Residential Resurfacing Project includes a new pavement surface of cape seal and replacing traffic striping and markings. The street segments to be cape sealed are portions of the El Encanto Neighborhood (Attachment 2). Work will occur during the work week and will require temporary road closures during construction. A public outreach plan will be implemented to notify residents in advance of construction activities and access restrictions.

Construction is anticipated to begin in summer 2027 and be completed by fall 2027. The schedule reflects the anticipated timeline for bid advertisement, bid review, contract award, and pre-construction coordination, following completion of the arterial pavement work. The arterial pavement work is expected to occur before the residential resurfacing work to ensure structural repairs are completed before surface treatments are applied. Final construction sequencing and schedule will be confirmed following completion of the bidding process and approval of the construction contract.

Public Outreach

Resurfacing and rehabilitating neighborhood streets can cause inconveniences for residents. For instance, on-street parking may be temporarily restricted during the project. Some residents may also be concerned about whether they will still have access to their homes or if garbage collection will continue as scheduled. We recognize these concerns and are committed to addressing the community's needs. As a result, we prioritize public outreach in our annual resurfacing program. Below is our communication plan:

1. Approximately two months before the planned work, a letter will be sent to each resident in the project area explaining the planned work, the type of pavement treatment that will be used, and what the residents can expect before, during, and after the project. The residents will be invited to attend an evening meeting scheduled by City staff about one month prior to the planned work. At that meeting, City staff will provide the residents with an overview of our street maintenance program, what the

project in their neighborhood would entail, and answer any questions the residents may have.

2. Approximately two weeks before the planned work, a letter will be sent to each resident in the project area, reminding them of the upcoming work. The letter will include information very similar to that in the first letter, along with a color-coded map showing which streets are planned to be cape sealed on which dates. The contractor will install Changeable Message Signs near the construction work areas before work begins.
3. Five working days before work begins on any given street, the contractor will hang a notice on the door at each residence listing the street, date, and times of prohibited parking.
4. 72 hours before the work is to begin on any given street, the contractor will place temporary “no parking” signs mounted on barricades along the street. These signs contain the days and times when parking will be prohibited.
5. A dedicated project phone line and email address are available for questions or concerns.

The City recognizes that construction schedules can change due to weather or other unforeseen conditions. Residents will receive updated notices when construction schedules change in their area. In addition, the City has a dedicated email address, pavement@cityofgoleta.org, a phone number (805) 562-5504, and a website, CityofGoleta.org/pavement, for residents to reach out with questions or comments related to any City paving project.

FISCAL IMPACTS:

2026 Arterial Pavement Project

The engineer's estimate for the construction cost of the base bid for the 2026 Arterial Pavement Project is \$2,859,089.71, while the estimated cost for the additive alternates A through I is \$4,751,395.45. The combined construction cost of the base bid and the additive alternates is approximately \$7,610,485.16. With the inclusion of design costs, construction oversight, and construction contingency, the total estimated cost for the base bid is \$4,766,088.92, and the total estimated cost for additive alternates A through I is \$8,600,025.76. The combined total estimated cost for the base bid and additive alternates is approximately \$13,366,114.68.

Table 1: Project Cost Estimates for the 2026 Arterial Pavement Project (Base Bid)

Project Components	Project Costs	Funding Source	Funding Amounts
Conceptual Design	\$285,908.97	General Fund (101)	\$2,089,923.27
Environmental	\$20,000.00	Gas Tax (201)	\$1,040,000.00
Final Design	\$428,863.46	RMRA (203)*	\$1,296,467.15
Construction (base bid)	\$2,859,089.71	Measure A (205)	\$339,698.50
Construction Contingency	\$571,817.94		
Construction Management	\$600,408.84		
Total:	\$4,766,088.92	Total	\$4,766,088.92

*Includes Recommended Appropriation

Table 2: Project Cost Estimates for the 2026 Arterial Pavement Project (Additive Alternatives)

Project Components	Project Costs
Construction (additive alternatives)	\$4,751,395.45
Design Cost	\$1,900,558.18
Construction Management	\$997,793.04
Construction Contingency	\$950,279.09
Total:	\$8,600,025.76

2026 Residential Resurfacing Project

The engineer's estimate for the construction cost of the base bid for the 2026 Residential Resurfacing Project is \$370,185.60, while the estimated cost for the additive alternates is \$1,682,936.10. The combined construction cost of the base bid and the additive alternates is approximately \$2,053,121.70. With the inclusion of design costs, construction oversight, and construction contingency, the total estimated cost for the base bid is \$617,508.10, and the total estimated cost for additive alternates is \$3,046,114.34. The combined total estimated cost for the base bid and additive alternates is approximately \$3,663,622.44.

Table 3: Project Cost Estimates for the 2026 Residential Resurfacing Project (Base Bid)

Project Components	Estimated Project Costs	Funding Source	Funding Amounts
Conceptual Design	\$37,018.56	General Fund (101)	\$617,508.10
Environmental	\$3,000.00		
Final Design	\$55,527.84		
Construction (base bid)	\$370,185.60		
Construction Contingency	\$74,037.12		
Construction Management	\$77,738.98		
Total:	\$617,508.10	Total	\$617,508.10

Table 4: Project Cost Estimates for the 2026 Residential Resurfacing Project (Additive Alternatives)

Project Components	Estimated Project Costs
Construction (additive alternatives)	\$1,682,936.10
Design Cost	\$673,174.44
Construction Management	\$353,416.58
Construction Contingency	\$336,587.22
Total:	\$3,046,114.34

Project cost estimate Tables 1–4 include staff time. Based on the engineer’s estimate, sufficient funds are available to cover the base bids for both projects, but the selection of the bid alternatives will depend on the bid pricing received. Public Works staff are collaborating with the Finance Department to identify additional funding sources as needed. The project funding will utilize a combination of General Fund, Gas Tax, Local Surface Transportation Program (LSTP), Measure A, and Road Maintenance and Rehabilitation Account—Senate Bill 1 (RMRA) resources.

Table 5 below summarizes the project budget amounts, including estimated carryovers, and estimated funding sources. There are sufficient funds in the adopted FY 2025/26 and FY 2026/27 budgets to cover the cost of professional services associated with the base bid work for the 2026 Arterial Pavement and Residential Resurfacing Projects.

Table 5: Project Funding

Fund Type	Account	FY 25/26 Available Budget	FY 26/27 Budget	Total Available Budget
General Fund	101-50-5800-51071	\$0	\$250,000	\$250,000
General Fund	101-50-5800-51073	\$0	\$4,100,000	\$4,100,000
Gas Tax	201-50-5800-51071	\$0	\$40,000	\$40,000
Gas Tax	201-50-5800-51073	\$0	\$1,000,000	\$1,000,000
RMRA*	203-50-5800-51073	\$446,467	\$850,000	\$1,296,467
Measure A	205-50-5800-51071	\$0	\$0	\$0
Measure A	205-50-5800-51073	\$39,699	\$300,000	\$339,699
LSTP	306-50-5800-51062	\$0	\$0**	\$0
Total		\$486,166	\$6,540,000	\$7,026,166

*Includes recommended appropriation for FY 25/26

**Final LSTP funding available after adoption by SBCAG for FY26/27

Public Works is recommending the following budget appropriation of available fund balance from RMRA funds to provide additional funding for pavement projects.

Table 6 – Recommended Budget Appropriations

Fund Type	From	Account To	Amount
RMRA	Fund Balance	203-50-5800-51073	\$487,000
		Total	\$487,000

ALTERNATIVES:

The City Council may elect not to authorize staff to advertise for construction bids for the 2026 Residential Resurfacing and Arterial Pavement Projects. Doing so would delay the project schedule and construction.

LEGAL REVIEW BY: Isaac Rosen, City Attorney

APPROVED BY: Robert Nisbet, City Manager

ATTACHMENTS:

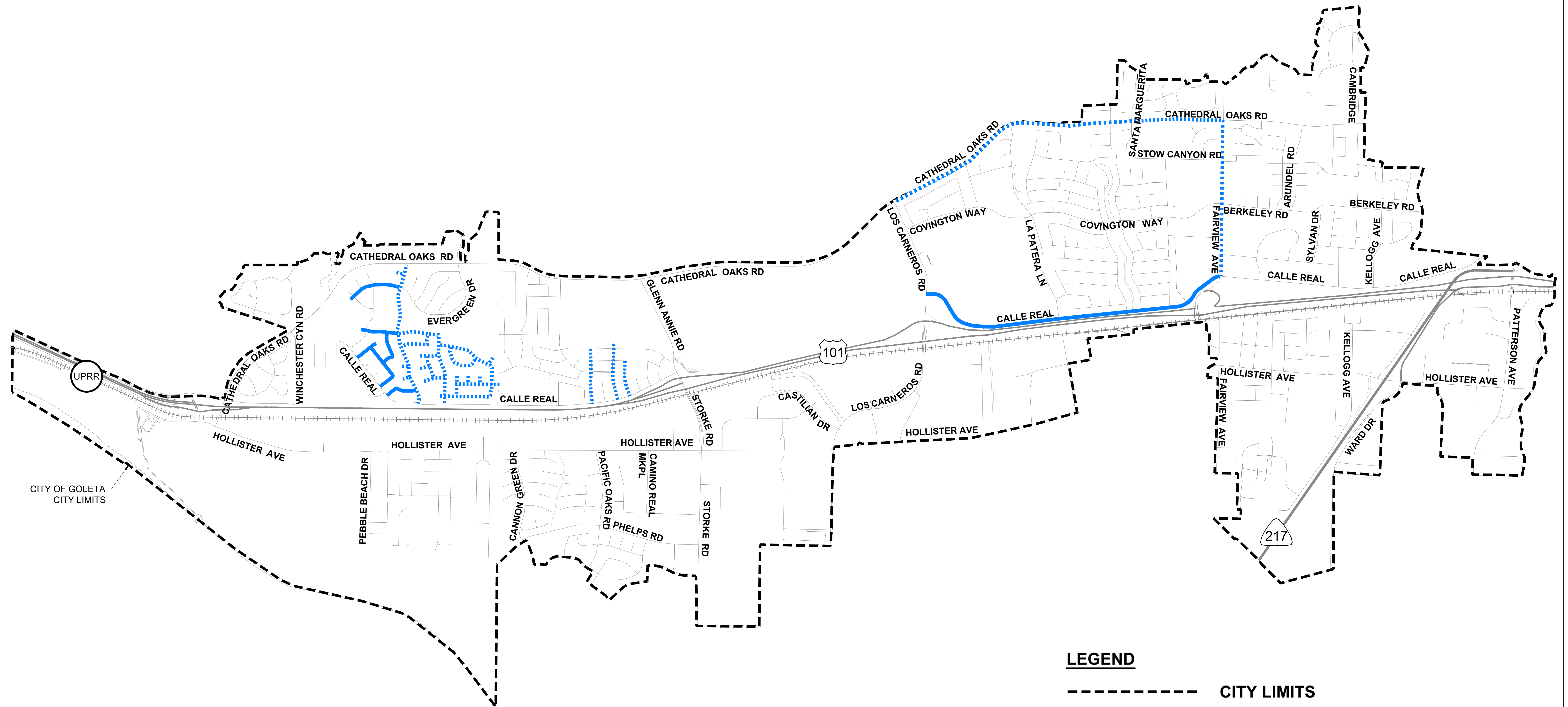
1. 2026 Arterial Pavement Project Location Map
2. 2026 Residential Resurfacing Project Location Map

ATTACHMENT 1

2026 ARTERIAL PAVEMENT PROJECT LOCATION MAP

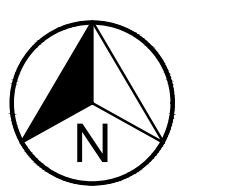
CITY OF GOLETA

2026 ARTERIAL PAVEMENT PROJECT



LEGEND

- CITY LIMITS
- +++++ UPRR LINE
- HIGHWAY
- CITY ROADS
- BASE BID
- ADDITIVE ALTERNATIVE



SCALE: N.T.S.







ATTACHMENT 2

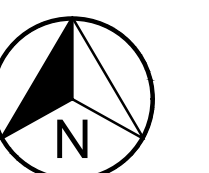
2026 RESIDENTIAL RESURFACING PROJECT LOCATION MAP

CITY OF GOLETA

2026 RESIDENTIAL PAVEMENT PROJECT

LEGEND

-  CITY LIMITS
-  UPRR LINE
-  HIGHWAY
-  CITY ROADS
-  BASE BID
-  ADDITIVE ALTERNATIVES



SCALE: N.T.S.