

Agenda Item A.3 CONSENT CALENDAR

Meeting Date: September 3, 2024

TO: Mayor and Councilmembers

SUBMITTED BY: Luz "Nina" Buelna, Interim Public Works Director

PREPARED BY: Derek Rapp, Contract Traffic Engineer

Ordinance Amending Chapter 10.01 of the Goleta Municipal Code SUBJECT:

Reducing Speed Limits

RECOMMENDATION:

Conduct a second reading by title only, waiving further reading of Ordinance No. 24-_ entitled "An Ordinance of the City Council of the City of Goleta, California, Amending Chapter 10.01 of the Goleta Municipal Code Establishing Certain Streets as Safety Corridors or Facilities that Generate High Concentrations of Bicyclists or Pedestrians, Reducing Speed Limits on Said Streets, and Finding that the Ordinance is Exempt from the Environmental Quality Act"

BACKGROUND:

The National Highway Traffic Safety Administration estimates that excessive speed contributes to approximately one-third of all roadway fatalities. Speed plays an even more significant role in the severity of collisions involving cyclists and pedestrians. The mortality rate doubles when speeds increase from 25 to 35 miles per hour.

At the August 20, 2024, City Council meeting, staff presented changes to state law, providing new methods to reduce enforceable speed limits and introduced an ordinance reducing speed limits on various city streets, under these new laws. The new methods include the establishment of Safety Corridors, defined as the 20 percent of the overall roadway network where the highest number of serious injury and fatal collisions occur, and streets that are within one-quarter mile of land uses or infrastructure that can generate high concentrations of bicyclists and pedestrians. These methods allow cities to reduce enforceable speed limits an additional 5 miles per hour below what was previously allowed.

Meeting Date: September 3, 2024

DISCUSSION:

Staff proposes to amend Chapter 10.01 of the Goleta Municipal Code to establish (1) safety corridors and facilities with high concentrations of bicyclists or pedestrians pursuant to AB 43 and (2) speed limits on roadway segments in the subject areas.

At the August 20, 2024 Council meeting, two questions were raised: (1) whether Berkeley Road could be signed at 25 miles per hour and (2) whether the proposed speed for Hollister Avenue from Storke/Glen Annie to Los Carneros could be lowered from 40 miles per hour to 35 miles per hour. Upon research by the City's Traffic Engineer, the prima facie speed limit on Berkeley Road is currently 25 miles per hour. Therefore, staff will install signs to this effect. On the second question, staff conducted more research and found that the collision data on the segment of Hollister at issue did not justify lowering of the speed limit by five miles. Therefore, the ordinance is proposed for second reading as it was included in the agenda packet for August 20, 2024 without amendment for the two issues raised during the meeting.

The Vehicle Code section 22358.7(d) requires the City to issue warning citations for violations exceeding the speed limit by less than 10 miles per hour for the first 30 days that the lower speed limit is in effect.

FISCAL IMPACTS:

The fiscal impacts consist of installing new speed limit signage and replacing speed limit legends placed on the pavement. The estimated cost for this work is \$120,000. Fiscal Year 2024-25 budget from account 101-50-5800-51031 Special Department Supplies will be used to purchase the signs and account 101-50-5800-51300 Contract Services to install the signs. There is sufficient budget for these expenses.

LEGAL REVIEW BY: Megan Garibaldi, City Attorney

APPROVED BY: Robert Nisbet, City Manager

ATTACHMENTS:

 Ordinance No. 24-___ entitled "An Ordinance of the City Council of the City of Goleta, California, Amending Chapter 10.01 of the Goleta Municipal Code Establishing Certain Streets as Safety Corridors or Facilities that Generate High Concentrations of Bicyclists or Pedestrians, Reducing Speed Limits on Said Streets, and Finding that the Ordinance is Exempt from the Environmental Quality Act"

ATTACHMENT 1

Ordinance No. 24-___ "An Ordinance of the City Council of the City of Goleta, California, Amending Chapter 10.01 of the Goleta Municipal Code Establishing Certain Streets as Safety Corridors or Facilities that Generate High Concentrations of Bicyclists or Pedestrians, Reducing Speed Limits on Said Streets, and Finding that the Ordinance is Exempt from the Environmental Quality Act"

ORDINANCE NO. 24-

AN ORDINANCE OF THE CITY COUNCIL OF THE CITY OF GOLETA, CALIFORNIA, AMENDING CHAPTER 10.01 OF THE GOLETA MUNICIPAL CODE ESTABLISHING CERTAIN STREETS AS SAFETY CORRIDORS OR FACILITIES THAT GENERATE HIGH CONCENTRATIONS OF BICYCLISTS OR PEDESTRIANS, REDUCING SPEED LIMITS ON SAID STREETS AND FINDING THAT THE ORDINANCE IS EXEMPT FROM THE ENVIRONMENTAL QUALITY ACT

WHEREAS, Section 21351 of the California Vehicle Code authorizes the City to place and maintain, or cause to be placed and maintained, such appropriate signs, signals or traffic control devices as may be necessary properly to indicate and carry out the provisions of the Vehicle Code or local traffic ordinances, or to warn or guide traffic; and

WHEREAS, Section 22357 of the California Vehicle Code and Section 10.01.260 of the City's Municipal Code authorizes the City to establish speed limits by ordinance to facilitate the orderly movement of traffic; and

WHEREAS, Engineering and Traffic Surveys have been conducted in accordance with California Vehicle Code and California Department of Transportation requirements, said Engineering and Traffic Survey being identified as Speed Surveys, and

WHEREAS, Section 22358.6 of the Vehicle Code provides rules for the setting of speed limits, including performing an engineering and traffic survey; and

WHEREAS, Section 22358.7 of the Vehicle Code states that if a local authority, after completing an engineering and traffic survey, finds that the speed limit is still more than is reasonable or safe, the local authority may, by ordinance, reduce the speed limit by an additional five miles per hour for either of the following reasons: (1) the portion of highway has been designated as a safety corridor or (2) the portion of highway is adjacent to a land or facility that generates high concentrations of bicyclists or pedestrians, especially those from vulnerable groups such as children, seniors, persons with disabilities, and the unhoused; and

WHEREAS, California Vehicle Code section 22358.7(b)(1) and the California Manual on Uniform Traffic Control Devices (CA MUTCD) defines "safety corridor" as a roadway segment constituting one-fifth of a roadway network where the highest number of serious injury and fatality crashes occur, and

WHEREAS, California Vehicle Code section 22358.7(b)(2) and CA MUTCD defines land or facility that generates high concentrations of bicyclists or pedestrians as roadway segments within 1,320 feet of these lands or facilities, and

WHEREAS, based upon the last five years of collision data, City staff has identified certain roadway segments, constituting one-fifth of Goleta's roadway network, to have the highest number of serious injuries and fatalities; and

WHEREAS, many roadway segments in the City are within 1,320' feet of land or facilities that generate high concentrations of bicyclists or pedestrians, especially those from vulnerable groups such as children, seniors, persons with disabilities.

NOW THEREFORE THE CITY COUNCIL OF THE CITY OF GOLETA DOES HEREBY ORDAIN AS FOLLOWS:

SECTION 1. Recitals

The City Council hereby finds and determines that the foregoing recitals, which are incorporated herein by reference, are true and correct.

SECTION 2. Environmental Assessment

The Ordinance is not subject to the California Environmental Quality Act (CEQA) pursuant to Section 15060(c)(3) of the CEQA Guidelines (Title 14, Chapter 3 of the California Code of Regulations) because the activity is not a "project" as defined in Section 15378(b)(5) as an organizational or administrative activity by government that will not result in direct or indirect physical changes in the environment. The Ordinance is also exempt from CEQA pursuant to Section 15061(b)(3) of the CEQA Guidelines because the activity is covered by the general rule which exempts activities that can be seen with certainty to have no possibility for causing a significant effect on the environment. If the Ordinance is a project, it is categorically exempted under CEQA Guidelines 15301 because it involves the operations of existing facilities and the Ordinance, does not expand the use of the streets.

SECTION 3. Ordinance

Section 10.01.260, Speed Limits, of Title 10 of the Goleta Municipal Code, Vehicles and Traffic, is replaced to read in its entirety:

10.01.260 Speed Restrictions

It is hereby determined, pursuant to applicable California Vehicle Code sections, that the speeds permitted by state law upon the highways hereafter designated in this chapter are greater or less than is reasonable or safe under the conditions found to exist upon such highways. Unless otherwise provided, it is hereby declared that the prima facie speed

limits shall be as designated in this article, effective when signs are erected giving notice thereof, pursuant to the provisions of the California Vehicle Code and any amendments or successors thereto.

A. Safety Corridors

In accordance with the California Vehicle Code section 22358.7(a)(1), as amended, and the California Manual on Uniform Traffic Control Devices, the streets, or portions thereof, are hereby designated to be Safety Corridors and pursuant to Vehicle Code section 22358.7(d), the City shall issue only warning citations for violations exceeding the speed limit, established under this section, by 10 miles per hour or less for the first 30 days that a lower speed limit is in effect:

Roadway	From	То
Calle Real	Brandon Drive	Glen Annie Road
Calle Real	Los Carneros Road	Valdez Avenue
Calle Real	Valdez Avenue	Fairview Avenue
Calle Real	Fairview Avenue	Kellogg Avenue
Cathedral Oaks Road	Winchester Canyon Road	Paseo Del Pinon
Cathedral Oaks Road	Paseo Del Pinon	Glen Annie Road
Cathedral Oaks Road	Glen Annie Road	Los Carneros Road
Cathedral Oaks Road	Los Carneros Road	Carlo Drive
Cathedral Oaks Road	Carlo Drive	Eastern City Limit
Covington Way	Los Carneros Road	La Patera Lane
Fairview Avenue	Hollister Avenue	US 101 NB Ramps
Fairview Avenue	US 101 NB Ramps	Berkeley Road
Fairview Avenue	Berkeley Road	Cathedral Oaks Road
Glen Annie Road	Calle Real	Cathedral Oaks Road
Hollister Avenue	Pebble Beach Dr.	Pacific Oaks Road
Hollister Avenue	Pacific Oaks Road	Storke Road
Hollister Avenue	Storke Road	Los Carneros Road
Hollister Avenue	Fairview Avenue	Kellogg Avenue
Hollister Avenue	Kellogg Avenue	Ward Drive
Hollister Avenue	Ward Drive	East City Limit
Kellogg Avenue	Hollister Avenue	Kellogg Way
Los Carneros Road	Calle Real	Cathedral Oaks Road
Patterson Avenue	Hollister Avenue	Northern City Limit
Storke Road	South City Limit	Phelps Road
Storke Road	Phelps Road	Hollister Avenue
Storke Road	Hollister Avenue	Calle Real

Ward Drive	S. City Limit	Hollister Avenue
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B. Facilities that Generate High Concentrations of Bicyclists and Pedestrians

In accordance with the California Vehicle Code section 22358.7(a)(2), as amended, and the California Manual on Uniform Traffic Control Devices, the streets, or portions thereof, are hereby designated to be facilities that generate high concentration of bicyclists and pedestrians, especially those from vulnerable groups such as children, seniors, persons with disabilities, and the unhoused, and pursuant to Vehicle Code section 22358.7(d), the City shall issue only warning citations for violations exceeding the speed limit, established under this section, by 10 miles per hour or less for the first 30 days that a lower speed limit is in effect:

Roadway	From	То
Calle Real	Cathedral Oaks Road	Winchester Canyon Road
Calle Real	Winchester Canyon Road	Brandon Drive
Calle Real	Kellogg Avenue	Northeast City Limit
Cambridge Drive	Cathedral Oaks Road	Marbury Drive
Cambridge Drive	North City Limit	Cathedral Oaks Road
Cathedral Oaks Road	Hollister Avenue	Winchester Canyon Road
Fairview Avenue	South City Limit	Carson Street
Fairview Avenue	Carson Street	Hollister Avenue
Hollister Avenue	Cathedral Oaks Road	Pebble Beach Drive
Kellogg Avenue	Hollister Avenue	Depot Road
Kellogg Avenue	Kellogg Way	Thornwood Drive
La Patera Lane	Covington Way	Cathedral Oaks Road
La Patera Lane	Calle Real	Covington Way
Los Carneros Road	South City Limits	Hollister Avenue
Los Carneros Road	Hollister Avenue	US 101 SB Ramps
Los Carneros Road	US 101 SB Ramps	Calle Real
Pacific Oaks Road	Phelps Road	Hollister Avenue
Patterson Avenue	Ekwill Street	Hollister Avenue
Phelps Road	Pacific Oaks Road	Storke Road

C. Speed Limits

In accordance with the California Vehicle Code, the prima facie speed limits for streets, or portions thereof, in the City are hereby declared to be as follows:

Roadway	From	То	Declared Speed Limit
		Winchester Canyon	0.5
Calle Real	Cathedral Oaks Road	Road	35
Calle Real	Winchester Canyon Road	Brandon Drive	35
Calle Real	Brandon Drive	Glen Annie Road	40
Calle Real	Los Carneros Road	Valdez Avenue	40
Calle Real	Valdez Avenue	Fairview Avenue	30
Calle Real	Fairview Avenue	Kellogg Avenue	30
Calle Real	Kellogg Avenue	Northeast City Limit	40
Cambridge Drive	Cathedral Oaks Road	Marbury Drive	20
Cambridge Drive	Patterson Avenue	Cathedral Oaks Road	30
Cathedral Oaks Road	Hollister Avenue	Winchester Canyon Road	30
Cathedral Oaks Road	Winchester Canyon Road	Paseo Del Pinon	35
Cathedral Oaks Road	Paseo Del Pinon	Glen Annie Road	30
Cathedral Oaks Road	Glen Annie Road	Los Carneros Road	45
Cathedral Oaks Road	Los Carneros Road	Carlo Drive	35
Cathedral Oaks Road	Carlo Drive	Eastern City Limit	35
Covington Way	Los Carneros Road	La Patera Lane	25
Encina Road	Fairview Avenue	Kingston Avenue	25
Fairview Avenue	South City Limit	Carson Street	35
Fairview Avenue	Carson Street	Hollister Avenue	30
Fairview Avenue	Hollister Avenue	US 101 NB Ramps	30
Fairview Avenue	US 101 NB Ramps	Berkeley Road	30
Fairview Avenue	Berkeley Road	Cathedral Oaks Road	30
Glen Annie Road	Calle Real	Cathedral Oaks Road	40
Hollister Avenue	Cathedral Oaks Road	Pebble Beach Drive	40
Hollister Avenue	Pebble Beach Drive	Pacific Oaks Road	40
Hollister Avenue	Pacific Oaks Road	Storke Road	35
Hollister Avenue	Storke Road	Los Carneros Road	40
Hollister Avenue	Fairview Avenue	Kellogg Avenue	25
Hollister Avenue	Kellogg Avenue	Ward Drive	25
Hollister Avenue	Ward Drive	East City Limit	40

Kellogg Avenue	Hollister Avenue	Depot Road	20
Kellogg Avenue	Hollister Avenue	Kellogg Way	30
Kellogg Avenue	Kellogg Way	Thornwood Drive	35
La Patera Lane	Covington Way	Cathedral Oaks Road	20
La Patera Lane	Calle Real	Covington Way	30
Los Carneros Road	South City Limits	Hollister Avenue	40
Los Carneros Road	Hollister Avenue	US 101 SB Ramps	35
Los Carneros Road	US 101 SB Ramps	Calle Real	35
Los Carneros Road	Calle Real	Cathedral Oaks Road	35
Pacific Oaks Road	Phelps Road	Hollister Avenue	20
Patterson Avenue	Ekwill Street	Hollister Avenue	30
Patterson Avenue	Hollister Avenue	Northern City Limit	35
Phelps Road	Pacific Oaks Road	Storke Road	25
Storke Road	South City Limit	Phelps Road	40
Storke Road	Phelps Road	Hollister Avenue	40
Storke Road	Hollister Avenue	Calle Real	30
Ward Drive	S. City Limit	Hollister Avenue	30

SECTION 4. Severability

If any section, subsection, sentence, clause, or phrase of this Ordinance is for any reason held by a court of competent jurisdiction to be invalid, such decision shall not affect the validity of the remaining portions of this Ordinance. The City Council declares that it would have adopted this Ordinance and each section, subsection, sentence, clause, and phrase thereof, irrespective of the fact that any one or more section, subsection, sentence, clause, or phrase be declared invalid.

SECTION 5. Certification of the City Clerk

The City Clerk shall certify to the adoption of this ordinance and, within 15 days after its adoption, shall cause it to be published in accordance with California Government Code section 36933.

SECTION 6. Effective Date and Termination

This Ordinance shall take effect on the 31st day following adoption by the City Council.

INTRODUCED ON the 20 th day of Augus	st 2024.
PASSED, APPROVED, AND ADOPTED this 3 rd day of September 2024.	
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	DALII A DEDOTTE MANOR
	PAULA PEROTTE, MAYOR
ATTEST:	APPROVED AS TO FORM:
DEBORAH LOPEZ	MEGAN GARIBALDI
CITY CLERK	CITY ATTORNEY

STATE OF CALIFORNIA) COUNTY OF SANTA BARBARA) ss. CITY OF GOLETA)	
I, DEBORAH S. LOPEZ, City Clerk of the Cit certify that the foregoing Ordinance No. 24 was in adopted at a regular meeting of the City Council of the 3 rd day of September, by the following roll-call vote	ntroduced on August 20, 2024, and e City of Goleta, California, held on
AYES:	
NOES:	
ABSENT:	
ABSTENTIONS:	
	(SEAL)
	DEBORAH S. LOPEZ CITY CLERK