



**TO:** Mayor and Councilmembers

**FROM:** Charles W. Ebeling, Public Works Director

**CONTACT:** James Winslow, Senior Project Engineer

**SUBJECT:** Measure A Five-Year Program of Projects for FY 2019-2024

**RECOMMENDATION:**

- A. Conduct a public hearing on the Measure A Five-Year Program of Projects for Fiscal Years 2023-2024.
- B. Adopt Resolution No. 19-\_\_ entitled "A Resolution of the City Council of the City of Goleta, California, Adopting the Measure A Five-Year Local Program of Projects for FY 2019-2020 through FY 2023-2024.

**BACKGROUND:**

In 2008 the voters of Santa Barbara County approved Local Transportation Authority Ordinance No. 5 (Ordinance), the Road Repair, Traffic Relief and Transportation Safety Measure or "Measure A," which established the Santa Barbara Transportation Improvement Program. Measure A is funded through a local one-half percent sales tax for a period of 30 years. The Santa Barbara County Association of Government (SBCAG) is the designated Local Transportation Authority and is responsible for the administration of the Measure A program and the allocation of revenues to the local agencies.

Measure A is estimated to provide more than \$1 billion in local sales tax revenues for transportation projects in Santa Barbara County over 30 years. The tax generated revenues are split between North and South areas of the County (43.3% each) and the Highway 101 Widening Project (Carpinteria to Santa Barbara 13.4%). Revenues to the North and South County areas are further divided up between various regional transportation projects and other local transportation programs identified in the adopted Measure A expenditure plan.

SBCAG has provided a five-year estimate of Measure A revenues (Attachment 1) and has calculated each jurisdiction's allocation amounts in accordance with the Ordinance. To receive its annual allocation of Measure A funds, the City of Goleta is required to prepare and adopt a five-year capital expenditure program, also known as a Program of Projects (POP) for Measure A tax revenues. City Council approval of the City's POP must follow a noticed public hearing. The approved POP is then forwarded to SBCAG and is

due by April 15, 2019. Public Works will submit a draft copy to SBCAG staff by that date and follow-up with a revised version if changes are necessary following the City Council meeting. A copy of the Measure A Local Allocation Rules Manual is located in the City Clerk's office.

## **DISCUSSION:**

Public Works has prepared a draft POP based on SBCAG's estimated Measure A revenue projections (Exhibit A to Attachment 1). This year's proposed five-year program of projects is similar to the previous year's program. The transit programs continue to receive a direct allocation of Measure A funding off the top (see Attachment 1). The City's POP includes a line item for transit assistance for Easy Lift Transportation, Inc. (a transportation service providing a wide variety of specialized transportation related services for the south Santa Barbara community) to keep the cost per trip at a reduced rate. A brief description of each line item of the proposed Measure A Five-Year POP is as follows:

Maintenance, Improvement or Construction of Roadways & Bridges: This expenditure provides for a portion of the costs associated with the City's annual Street Improvement Program and other eligible street maintenance activities such as the City's Capital Improvement Program (CIP).

Urban Forestry Street Tree Program: This expenditure covers a portion of the City's annual street tree maintenance program.

Traffic Signal Coordination, Intersection Channelization: This expenditure covers the costs associated with maintaining and improving the City's signalized intersections.

Landscaping Maintenance: This expenditure covers the costs associated with maintaining and improving the City's landscaped medians and street rights-of-way.

Matching Funds for State and Regional Programs and Projects: This expenditure covers the costs associated with matching funding sources for upcoming miscellaneous CIP projects.

Maintenance, Repair, Construction & Improvement of Bike & Pedestrian Facilities: This expenditure provides for a portion of the cost associated with the City's annual sidewalk repair program and the maintenance and improvements to the City's bicycle facilities.

Safe Routes to School Improvements: This expenditure covers a portion of the costs associated with improving school zone safety and other safe routes to schools improvements.

Reduced Transit Fares for Seniors & Disabled: This expenditure covers the City's share of an operations subsidy for Easy Lift.

The last three items listed above meet the City's requirement to direct a minimum of 10% of the City's Measure A funding to Alternative Transportation projects. For FY 2017-18, the City met the 10% minimum requirement by spending a total of 34.7% on Alternative Transportation qualifying projects.

The table included in Attachment 1 shows the estimated amount of Measure A revenues the City will receive for FY 2019-20 through 2023-24. These annual amounts were used to determine the future scope of projects listed in the five-year POP. The estimated apportionment, minus the South Coast Transit Operations amount, for FY 2019-20, is approximately \$1.553 million.

The adoption of a five-year POP is a requirement included in the Ordinance. Adoption of a five-year POP does not necessarily bind the Council to the projects listed. The program can be modified at any time by the City Council if changes to the planned expenditures are warranted. Measure A funds are intended to be flexible and adoption of the program is not meant to hinder Council policy with regard to street maintenance priorities. Staff is recommending Council adopt the Measure A Five-Year Local Program of Projects for FY 2018-19 through FY 2022-23 (Attachment 3).

#### **FISCAL IMPACTS:**

In FY 2018-19, the City expended or encumbered an estimated \$1,160,381 in Measure A funds. In FY 2019-20, based on Santa Barbara County Association of Governments estimates of future sales tax revenues, the City will receive Measure A allocation of approximately \$1,553,114.

#### Maintenance of Effort:

The Ordinance includes a Maintenance of Effort (MOE) provision requiring the City to continue to expend discretionary funds (e.g. General Fund) on eligible street expenditures equal to or greater than the amount spent before the Ordinance was adopted. Measure A revenues were meant to supplement the discretionary funds that local agencies had historically expended on transportation purposes. The purpose of the MOE provision is to discourage local agencies from reducing the amount of discretionary funds expended on transportation purposes after initiation of the Measure A program.

The City met the MOE provision for the first five-year compliance period – FY 2010-11 through 2014-15. The City expended a total of \$5,004,059 in the first five-year period, exceeding the required General Fund expenditure amount of \$3,126,053.

We are now in the second five-year compliance period – FY 2015-16 through FY 2019-20. The SBCAG Board approves the MOE amounts annually. The Ordinance allows for the MOE expenditure to be averaged over five years instead of being required to be expended on an annual basis. The estimated total MOE in the second five-year compliance period for the first four years, FY 2015-16 through FY 2018-19, is \$2,953,987. Through the third year (FY 17/18), the City expended approximately \$6.79 million of discretionary funds on projects in the Paving Rehabilitation program, street maintenance (such as street trees, striping maintenance, and landscaping medians), and Hollister

Class I Bike Path Project that will qualify for the MOE. SBCAG did not provide estimates for the last fiscal year of the second compliance period. However, they will be approximately the same plus annual increases. Therefore, the estimated total MOE in the second five-year compliance period, assuming a conservative estimate of \$742,000 for the last fiscal year, will be approximately \$3,695,987. This equates to approximately 310% through the third year and approximately 183% (\$6.79 M/\$3.70 M) of the total if the City did not expend any discretionary funds in the last two years, which has occurred and will continue in FY 19/20.

The table below shows the estimated amount of discretionary funds (e.g. General Fund, etc.) that will be required to be expended in the second five-year period – FY 2015-16 through FY 2019-20 to meet the MOE.

FISCAL YEAR MOE Required Estimated Expenditures					Estimated Total
15/16	16/17	17/18	18/19	19/20	
\$716,421.89	\$730,033.91	\$740,765.41	\$766,766.27	\$742,000*	\$3,695,987*

\* Estimate not provided. Placeholder of \$742,000 used for calculating an estimated total.

FISCAL YEAR MOE Expenditures					Total Expended	Percentage of MOE
15/16	16/17	17/18	18/19	19/20		
\$1,038,493	\$1,717,020	\$4,038,912	**	*	\$6,794,425**	183%***

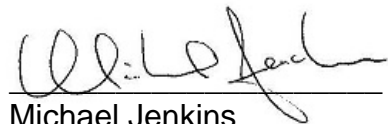
\*\* Expenditures not known.

\*\*\* Estimate and percentage based on first 3 years of MOE audited expenditures

#### ALTERNATIVES:

While adoption of a five-year program of projects is required to receive allocated Measure A funds, the Council may adopt a modified five-year program of projects for submittal to SBCAG. Any modifications directed by Council would be included in the information submitted to SBCAG.

**Legal Review By:**



Michael Jenkins  
City Attorney

**Approved By:**



Michelle Greene  
City Manager

**ATTACHMENTS:**

1. SBCAG Five-Year Estimate of Measure A Apportionments
2. Resolution No.19-\_\_ entitled "A Resolution of the City Council of the City of Goleta, California, Adopting the Measure A Five-Year Local Program of Projects for FY 2019-2020 through 2023-2024"



## **ATTACHMENT 1**

SBCAG Five-Year Estimate of Measure A Apportionments





DRAFT

**Table 3 - Local Agency Apportionments**  
**Five Year Measure A Revenue Estimate**  
**FY 2019/20 to FY 2023/24**

Draft

Jurisdiction	Population	Population %	FY 19/20	FY 20/21	FY 21/22	FY 22/23	FY 23/24	TOTAL	Alternative Mode Percentage
<b><u>Total North County Estimates</u></b>	236,761	100.000%	<b>\$12,226,088</b>	<b>\$12,130,649</b>	<b>\$12,153,709</b>	<b>\$10,931,534</b>	<b>\$11,122,038</b>	<b>\$58,564,018</b>	
<u>Buellton</u>	5,291	2.235%	\$359,813	\$357,680	\$358,196	\$330,883	\$335,141	<b>\$1,741,713</b>	5%
<u>Guadalupe</u>	7,604	3.212%	\$473,393	\$470,327	\$471,068	\$431,816	\$437,934	<b>\$2,284,538</b>	5%
<u>Lompoc</u>	43,599	18.415%	\$2,240,918	\$2,223,344	\$2,227,590	\$2,002,529	\$2,037,610	<b>\$10,731,991</b>	15%
<u>Santa Maria</u>	108,470	45.814%	\$5,426,393	\$5,382,669	\$5,393,233	\$4,833,304	\$4,920,582	<b>\$25,956,181</b>	15%
<u>Solvang</u>	5,771	2.437%	\$383,384	\$381,057	\$381,619	\$351,829	\$356,473	<b>\$1,854,362</b>	15%
<u>Co. of Santa Barbara (unincorporated North County)</u>	66,026	27.887%	\$3,342,187	\$3,315,572	\$3,322,003	\$2,981,173	\$3,034,299	<b>\$15,995,233</b>	10%
<b><u>Total South Coast Estimates</u></b>	216,696	100.000%	<b>\$11,855,003</b>	<b>\$11,762,461</b>	<b>\$11,784,821</b>	<b>\$10,599,741</b>	<b>\$10,784,463</b>	<b>\$56,786,488</b>	
<u>Carpinteria</u>	13,704	6.324%	\$824,422	\$818,569	\$819,983	\$745,038	\$756,720	\$3,964,733	
% of Gross Allocation for SC Transit Operations	7.96%		\$65,624	\$65,158	\$65,271	\$59,305	\$60,235	\$315,593	
Carpinteria			\$758,798	\$753,411	\$754,713	\$685,733	\$696,485	\$3,649,140	10%
<u>Goleta</u>	31,949	14.744%	\$1,788,890	\$1,775,246	\$1,778,543	\$1,603,818	\$1,631,053	\$8,577,551	
% of Gross Allocation for SC Transit Operations	13.18%		\$235,776	\$233,977	\$234,412	\$211,383	\$214,973	\$1,130,521	
Goleta			\$1,553,114	\$1,541,269	\$1,544,131	\$1,392,435	\$1,416,080	\$7,447,030	10%
<u>Santa Barbara City</u>	94,807	43.751%	\$5,111,694	\$5,071,206	\$5,080,989	\$4,562,503	\$4,643,321	\$24,469,713	
% of Gross Allocation for SC Transit Operations	26.05%		\$1,331,596	\$1,321,049	\$1,323,598	\$1,188,532	\$1,209,585	\$6,374,360	
Santa Barbara City			\$3,780,098	\$3,750,157	\$3,757,391	\$3,373,971	\$3,433,736	\$18,095,353	10%
<u>Co. of Santa Barbara (unincorporated South Coast)</u>	76,236	35.181%	\$4,129,996	\$4,097,439	\$4,105,306	\$3,688,382	\$3,753,369	\$19,774,492	
% of Gross Allocation for SC Transit Operations	11.12%		\$459,256	\$455,635	\$456,510	\$410,148	\$417,375	\$2,198,923	
Co. of Santa Barbara (unincorporated South Coast)			\$3,670,741	\$3,641,804	\$3,648,796	\$3,278,234	\$3,335,994	\$17,575,568	10%
<b><u>South Coast Transit Operations Program TOTAL</u></b>			<b>\$2,092,252</b>	<b>\$2,075,820</b>	<b>\$2,079,790</b>	<b>\$1,869,368</b>	<b>\$1,902,167</b>	<b>\$10,019,398</b>	

FY 18/19 population estimates reflect California Department of Finance (DOF) figures for January 2018. <http://www.dof.ca.gov/Forecasting/Demographics/Estimates/E-1/>  
 North/South unincorporated split is based on 2010 Census  
 All local jurisdictions receive a \$100,000 base allocation



### **ATTACHMENT 3**

Resolution No.19-\_\_ entitled “A Resolution of the City Council of the City of Goleta, California, Adopting the Measure A Five-Year Local Program of Projects for FY 2019-2020 through 2023-2024



**RESOLUTION NO. 19-\_\_\_\_**

**A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF  
GOLETA, CALIFORNIA, ADOPTING THE MEASURE A FIVE-  
YEAR LOCAL PROGRAM OF PROJECTS FOR FY 2019-2020  
THROUGH 2023-2024**

**WHEREAS**, on November 8, 2008, the voters of Santa Barbara County approved Local Transportation Authority Ordinance No. 5, the Road Repair, Traffic Relief and Transportation Safety Measure (“Measure A”); and

**WHEREAS**, Measure A provides that the Santa Barbara County Local Transportation Authority shall annually approve a program of projects submitted by local jurisdictions identifying those transportation projects eligible to use Measure A funds during the succeeding five-year program; and

**WHEREAS**, the City of Goleta was provided with an estimate of annual Measure A local revenues for Fiscal Years 2019-2020 through 2023-2024; and

**WHEREAS**, the City of Goleta has held a public hearing in accordance with Section 18 of the Measure A.

**NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE  
CITY OF GOLETA, AS FOLLOWS:**

**SECTION 1.**

That the attached Five-Year Program of Projects, attached hereto as Exhibit A, to be funded in part, by Measure A revenues is approved.

**SECTION 2.**

That the City of Goleta will include in its FY 2019-20 budget an amount of local discretionary funding for local streets and roads sufficient to comply with the Maintenance of Effort requirements contained in Section 27 of Measure A.

**SECTION 3.**

That the City of Goleta will not use Measure A revenues to replace private developer funding that has been committed to transportation projects or would otherwise be required under current City policies.

**SECTION 4.**

That the City of Goleta has complied with all other applicable provisions and requirements of Measure A.

**SECTION 5.**

The City Clerk shall certify to the passage and adoption of this resolution and enter it into the book of original resolutions.

**PASSED, APPROVED AND ADOPTED** this 16<sup>th</sup> day of April 2019.

\_\_\_\_\_  
PAULA PEROTTE, MAYOR

ATTEST:

APPROVED AS TO FORM:

\_\_\_\_\_  
DEBORAH S. LOPEZ  
CITY CLERK

\_\_\_\_\_  
MICHAEL JENKINS  
CITY ATTORNEY

STATE OF CALIFORNIA            )  
COUNTY OF SANTA BARBARA    )     ss.  
CITY OF GOLETA                 )

I, DEBORAH S. LOPEZ, City Clerk of the City of Goleta, California, DO  
HEREBY CERTIFY that the foregoing Resolution No. 19-\_\_ was duly adopted by  
the City Council of the City of Goleta at a regular meeting held on the 16<sup>th</sup> day of  
April 2019, by the following vote of the Council:

AYES:

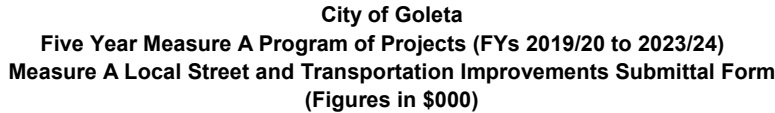
NOES:

ABSENT:

(SEAL)

\_\_\_\_\_  
DEBORAH S. LOPEZ  
CITY CLERK



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